

Doc nr	BATES nr	Datum	Naam	Beoordeling	Weigeringsgrond	Van	Aan	Opmerkingen
0001	0001	02/10/2017 11:27:41	RE Namibia.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0002	0003	07/19/2017 16:05:13	Outstaning Dutch funds.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0003	0004	08/25/2016 09:25:36	Follow up of the meeting on Dutch funds.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0004	0005	08/25/2016 09:25:37	2016 03 Letter from Cabo Verde.docx	Niet Openbaar	5.1.2a			
0005	0008	07/19/2017 16:08:05	2016 04 Lettre HCCH à Cabo Verde.docx	Niet Openbaar	5.1.2a			
0006	0010	08/25/2016 09:25:37	2016 03 04 Draft Budget.xlsx (concept van HCCH, niet van Ministerie van Justitie)	Openbaar				
0007	0011	08/25/2016 09:25:37	2016 03 Introductory Note Anglophone African Workshop.docx (concept van HCCH, niet van Ministerie van Justitie)	Openbaar				
0008	0018	09/25/2017 09:17:45	RE Concerns (2).msg	Deels Openbaar	5.1.2a; 5.1.2e	HCCH	JenV	
0009	0020	09/25/2017 09:18:03	RE Concerns.msg	Deels Openbaar	5.1.2a; 5.1.2e	HCCH	JenV	
0010	0021	10/19/2017 09:49:55	RE Outstaning Dutch funds.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0011	0024	11/10/2017 14:33:42	RE letter.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0012	0025	11/17/2017 14:21:30	NL Letter for reimbursement of funds ICATAP .msg	Deels Openbaar	5.1.2e; 5.1.2i	HCCH	JenV	
0013	0027	01/30/2018 10:27:15	RE meeting .msg	Deels Openbaar	5.1.2a; 5.1.2e	HCCH	JenV	
0014	0029	02/12/2019 10:50:25	Details IBESR.msg	Deels Openbaar	5.1.2e	JenV	HCCH	
0015	0030	03/07/2019 10:47:32	Haiti.msg	Deels Openbaar	5.1.2e	JenV	HCCH	
0016	0031	04/09/2019 09:48:49	working group Illicit practices .msg	Deels Openbaar	5.1.2e	JenV	HCCH	
0017	0032	04/25/2019 06:41:54	RE WG Preventing Addressing Illicit Practices in ICA - Draft Agenda + draft FS (1).msg	Deels Openbaar	5.1.2e; 5.1.5	JenV	HCCH	
0018	0035	07/09/2020 18:28:43	WG Preventing Addressing Illicit Practices ICA - Fact Sheets - Option D.msg	Deels Openbaar	5.1.2e; 5.1.5	HCCH	Werk- groep HCCH	
0019	0036	07/09/2020 18:07:17	2020 07 Draft Toolkit PAIP - Option D.docx	Niet Openbaar	5.1.2a			Conceptversie voor: <a href="https://www.hcch.net/en/news-archive/details/?varevent=919">https://www.hcch.net/en/news-archive/details/?varevent=919</a>
0020	0044	07/10/2020 12:19:47	WG Preventing Addressing Illicit Practices ICA - draft Report .msg	Niet Openbaar	5.1.2a	HCCH	Werk- groep HCCH	

0021	0045	07/10/2020 12:24:39	2020 07 draft Report.docx	Niet Openbaar	5.1.2a			Conceptversie voor: <a href="https://assets.hcch.net/docs/b6a5576c-af61-458c-b4cf-f08ded85935a.pdf">https://assets.hcch.net/docs/b6a5576c-af61-458c-b4cf-f08ded85935a.pdf</a>
0022	0052	07/16/2020 10:18:52	WG PAIP ICA - Report + List of participants.msg	Deels Openbaar	5.1.2e; 5.1.5	HCCH	Werk- groep HCCH	
0023	0053	07/16/2020 10:20:48	2020 07 PAIP Report - ENG.pdf (concept van HCCH, niet van Ministerie van Justitie)	Openbaar				Conceptversie voor: <a href="https://assets.hcch.net/docs/24f5a339-2ae1-44fd-bbbc-2ba84fb80cf0.pdf">https://assets.hcch.net/docs/24f5a339-2ae1-44fd-bbbc-2ba84fb80cf0.pdf</a>
0024	0065	11/16/2020 14:45:54	RE 2021 SC - Adoption - NL (2).msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0025	0067	11/16/2020 14:48:35	CP RS ENG.docx	Reeds Openbaar				Vindplaats: <a href="https://www.hcch.net/en/publications-and-studies/details4/?pid=5003">https://www.hcch.net/en/publications-and-studies/details4/?pid=5003</a>
0026	0088	11/16/2020 14:45:37	Stats RS ENG.xlsx	Reeds Openbaar				Vindplaats: <a href="https://www.hcch.net/en/publications-and-studies/details4/?pid=5955&amp;dtid=32">https://www.hcch.net/en/publications-and-studies/details4/?pid=5955&amp;dtid=32</a>
0027	0110	11/16/2020 14:48:35	Table on costs ENG.docx	Reeds Openbaar				Vindplaats: <a href="https://www.hcch.net/en/publications-and-studies/details4/?pid=6551">https://www.hcch.net/en/publications-and-studies/details4/?pid=6551</a>
0028	0120	11/16/2020 16:36:56	RE 2021 SC - Adoption - NL.msg	Deels Openbaar	5.1.2e; buiten verzoek	HCCH	JenV	
0029	0122	12/09/2020 09:41:57	RE 20201117 Country profile tbv HCCH website.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0030	0123	12/09/2020 11:10:00	RE statistics HCCH NL 2018 - 2019.xlsx.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0031	0124	01/11/2021 17:04:28	RE Commission on ICA.msg	Deels Openbaar	5.1.2a; 5.1.2e	HCCH	HCCH, JenV	
0032	0125	02/05/2021 09:36:57	2020 Questionnaire.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0033	0126	02/08/2021 15:20:10	RE Suspension intercountry adoptions .msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0034	0128	03/11/2021 16:34:28	RE meeting (3).msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0035	0129	03/12/2021 08:13:12	meeting CA PB.msg	Deels Openbaar	5.1.2e	JenV	HCCH, JenV	
0036	0130	03/16/2021 09:05:18	RE Meeting.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0037	0133	03/24/2021 13:49:52	RE Dutch CA - HCCH.msg	Deels Openbaar	5.1.2e	HCCH	JenV	
0038	0134	03/29/2021 16:18:05	WG Preventing Addressing Illicit Practice ICA Toolkit + Comment + Next steps .msg	Niet Openbaar	5.1.2a	HCCH	Werk- groep HCCH	
0039	0136	03/25/2021 10:25:42	2020 05 Draft Toolkit PAIP - 0. Introduction-US comments 9.30.20.docx	Niet Openbaar	5.1.2a			

0040	0144	03/25/2021 10:25:40	2020 01 - WG PAIP - Proposal from Canada - Checklist-US comments 9.30.20.pdf	Niet Openbaar	5.1.2a			
0041	0154	03/25/2021 10:25:42	2020 05 Draft Toolkit PAIP - 1. Fact Sheets-US comments-9.30.20.docx	Niet Openbaar	5.1.2a			
0042	0201	03/25/2021 10:25:42	2020 05 Draft Toolkit PAIP - 2. Model Procedure-US comments-9.30.20.docx	Niet Openbaar	5.1.2a			
0043	0217	03/25/2021 10:26:48	Commentaires_Fact Sheets_Canada.docx	Niet Openbaar	5.1.2a			
0044	0267	03/25/2021 10:25:44	2020 05 Draft Toolkit PAIP - 3. Guidelines on Patterns-US comments-9.30.20.docx	Niet Openbaar	5.1.2a			
0045	0271	03/25/2021 10:26:46	Commentaires_Introduction_Canada.docx	Niet Openbaar	5.1.2a			
0046	0279	03/25/2021 10:26:48	commentaires_Guidelines_Canada.docx	Niet Openbaar	5.1.2a			
0047	0283	03/25/2021 10:26:48	Proposal of Canada_replacing section 1.2_Model Procedure.docx	Niet Openbaar	5.1.2a			
0048	0285	03/25/2021 10:26:48	Commentaires_Model Procedure_Canada.docx	Niet Openbaar	5.1.2a			
0049	0300	03/25/2021 10:59:50	AUSTRALIA EDITS 1 of 6 _ Draft Toolkit PAIP _ 0. Introduction 11 September 2020.DOCX	Niet Openbaar	5.1.2a			
0050	0308	03/25/2021 10:27:54	CAI comments on the HCCH PAIP WG documents 20 10 2020 final.doc	Niet Openbaar	5.1.2a			
0051	0314	03/25/2021 10:59:50	AUSTRALIA EDITS 2 of 6 _ Draft Toolkit PAIP _ 1. Fact Sheets 11 September 2020.DOCX	Niet Openbaar	5.1.2a			
0052	0364	03/25/2021 10:28:38	AUSTRALIA EDITS 3 of 6 _ Draft Toolkit PAIP _ 1. Fact Sheets - Alternative structure _ 11 September 2020.DOCX	Niet Openbaar	5.1.2a			
0053	0401	03/25/2021 10:28:38	AUSTRALIA EDITS 4 OF 6 _ Draft Toolkit PAIP _ 2. Model Procedure 11 September 2020.DOCX	Niet Openbaar	5.1.2a			
0054	0418	03/25/2021 10:28:38	AUSTRALIA EDITS 5 OF 6 _ Draft Toolkit PAIP _ 3. Guidelines on Patterns _ 11 September 2020.DOCX	Niet Openbaar	5.1.2a			
0055	0422	03/25/2021 11:00:46	AUSTRALIA RESPONSE _ PAIP _ Proposal from Canada _ Checklist 11 September 2020.DOCX	Niet Openbaar	5.1.2a			
0056	0434	04/16/2021 15:15:35	WG Preventing Addressing Illicit Practice ICA Save the date ! .msg	Deels Openbaar	5.1.2e; 5.1.5	HCCH	Werk- groep HCCH	

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minvenj.nl  
**From:** [5.1.2e]  
**Sent:** Fri 2/10/2017 11:27:41 AM  
**Subject:** RE: Namibia  
**Received:** Fri 2/10/2017 11:28:55 AM

Hello [5.1.2e],

Appologies for the delay...it was a hectic start of the year.

Regarding Namibia: we were contacted by UNICEF Namibia and the government last year, as the government said that they would like to have technical assistance. According to ISS data, domestic adoptions represent the totality of adoption, with an average of about 80 adoptions registered each year. ICA in the past has been almost non-existent as they Namibian authorities put a lot of importance to implement properly the principle of subsidiarity. Therefore, I am not really sure about the needs for ICA. I would advise being extremely careful.

I look forward to receiving the letter regarding the possible use of the outstanding budget. We are now working on providing technical assistance to Zambia.

Warm regards,

[5.1.2e]



[5.1.2e]

+31-(0)70-363 3303

---

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** vrijdag 20 januari 2017 13:33

**To:** [5.1.2e]

**Subject:** Namibia

Hello [5.1.2e],

I hope all is well with you! Will not ask you if you are busy because you most probably are ;)

I have a question regarding Namibia. The convention entered into force 1-1 2016. Are you aware of any adoption activities over there? One of our agencies is willing to start a working relationship with Namibia. Do you have a contactperson over there?

Hope to hear from you soon.

Have a nice weekend!!

Ps. I will get back to you shortly with a letter about your proposals regarding the budget that was left (from the Haiti money)

Met vriendelijke groet,

[5.1.2e]

Centrale autoriteit Internationale Kinderaangelegenheden

**Ministerie van Veiligheid en Justitie**

**Directoraat-Generaal Straffen Beschermen**

**Directie Control Bedrijfsvoering en Juridische Zaken**

Turfmarkt 147 | 2511 DP | Den Haag |

Postbus 20301 | 2500 EH | Den Haag |

M +31 (0)6 [5.1.2e]

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[www.rijksoverheid.nl/venj](http://www.rijksoverheid.nl/venj)

Voor een veilige en rechtvaardige samenleving

Denk aan bescherming van ons milieu voordat u deze e-mail afdrukt.

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Ministerie van Veiligheid en Justitie

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**To:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]  
**Cc:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]  
**From:** [5.1.2e]  
**Sent:** Wed 7/19/2017 4:05:13 PM  
**Subject:** Outstanding Dutch funds  
**Received:** Wed 7/19/2017 4:08:05 PM  
Follow up of the meeting on Dutch funds

Hello [5.1.2e],

How are you ?? I guess on holidays somewhere interesting ☺.

I contact you regarding the Dutch funds. Any news?

Best regards,

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** vrijdag 20 januari 2017 13:33

**To:** [5.1.2e]

**Subject:** Namibia

Hello [5.1.2e],

I hope all is well with you! Will not ask you if you are busy because you most probably are ;)

I have a question regarding Namibia. The convention entered into force 1-1 2016. Are you aware of any adoption activities over there? One of our agencies is willing to start a working relationship with Namibia. Do you have a contactperson over there?

Hope to hear from you soon.

Have a nice weekend!!

Ps. I will get back to you shortly with a letter about your proposals regarding the budget that was left (from the Haiti money)

Met vriendelijke groet,

[5.1.2e]

Centrale autoriteit Internationale Kinderaangelegenheden

**Ministerie van Veiligheid en Justitie**

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M +31 (0)6 [5.1.2e]

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Ministerie van Veiligheid en Justitie

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Ministry of Security and Justice

To: [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minvenj.nl; [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minvenj.nl  
Cc: [5.1.2e]@hcch.nl  
From: [5.1.2e]

Sent: Thur 8/25/2016 9:25:36 AM  
Subject: Follow up of the meeting on Dutch funds  
[2016 03 Letter from Cabo Verde.docx](#)  
[2016 04 Lettre HCCH à Cabo Verde.docx](#)  
[2016 03 04 Draft Budget.xlsx](#)  
[2016 03 Introductory Note Anglophone African Workshop.docx](#)

Dear [5.1.2e] and [5.1.2e],

Thank you very much for your time on Tuesday.

Please find below a short summary of the possibilities for the use of remaining Dutch contribution:

1. We **return** the **funds** to the Ministry of Security and Justice.
2. We use the funds for **Haiti**:
  - a. After a detailed consideration of the needs and the situation in Haiti, and in agreement with IBESR and UNICEF, do a **follow up mission**. This is something that you could raise with IBESR while you are in mission there at the beginning of 2017.
  - b. Propose to fund the participation of one Haitian expert to the meeting of the **Working Group to prevent and address illicit practices** that will take place in The Hague from 13 to 15 October.
3. We use the funds for other countries having requested technical assistance:
  - a. There is a request of **Cabo Verde** (see attached).
  - b. The PB has had informal contacts with governments of **Namibia and Zambia** (that have become recently parties to the 1993 HC) through UNICEF. Both States would like to improve their implementation of the 1993 HC.
4. The contribution is used as seed money to organize an **Anglophone or Francophone (or combined) workshop** on Intercountry Adoption in Africa (see very preliminary draft attached).

Do not hesitate to contact us if you need further information.

Thank you very much for the continued support and engagement of the Ministry of Security and Justice to the ICATAP Programme.

Best regards,

[5.1.2e]



[5.1.2e]

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**WORKSHOP ON THE  
1993 HAGUE CONVENTION FOR  
AFRICAN (ANGLOPHONE) STATES**



***Draft Concept Note***

The Permanent Bureau proposes the organisation of a 3 day and a half workshop on the implementation and operation of the *1993 Hague Convention on the Protection of Children and Cooperation in Respect of Intercountry Adoption* ("the 1993 Hague Convention" or the "Convention") for Anglophone African States.

The workshop, which is scheduled to take place tentatively in South Africa (tbc) in 2017 will be attended by the Central Authorities and competent authorities of Anglophone African States party to the 1993 Hague Convention and Anglophone African States interested in becoming a party, and a few receiving States supporting financially this initiative and who co-operate with the States of origin invited. At present there are 18 African States that have signed and ratified or acceded to the Hague Convention of 1993.<sup>1</sup>

**I. OBJECTIVES, PRINCIPLES AND METHODOLOGIES FOR THE WORKSHOP**

***Objectives***

- To strengthen knowledge on the 1993 Hague Convention and promote a better its understanding;
- To study the practical implementation of the Convention in the States of origin and co-operation between States regarding good practices;
- To encourage other States to sign and ratify or accede to the Convention;
- To implement the recommendations of the *Declaration on the need to develop a harmonised framework for the adoption of children in Africa* adopted by African States during the last 2015 Special Commission to review the operation of the Convention, and the Conclusions and Recommendations of 2009 and 2012 African Workshops.<sup>2</sup>

***Focus***

Experiences, issues and challenges typically encountered by States of origin concerned, in respect of adoption and the issues of implementation of the Convention.

***Methodology***

- (i) Make an inventory of recorded successes and challenges in the implementation of the Convention in those countries. To this end, participating States will be asked to kindly update their profile and State responses to different questionnaires, and to submit any document / information that can be useful for the preparation of this document to the Permanent Bureau.
- (ii) Examine how the Convention can help to deal with these situations: principles, implementation of consistent methods and best practices.
- (iii) To discuss practical case studies on various issues in small working groups.

<sup>1</sup> African States that have signed and ratified or acceded to the Convention include: Burundi, Burkina Faso, Cape Verde, Cote d'Ivoire, Guinea, Kenya, Lesotho, Madagascar, Mali, Mauritius, Namibia, Rwanda, Senegal, Seychelles, South Africa, Swaziland, Togo and Zambia.






<sup>2</sup> Available at [www.hcch.net](http://www.hcch.net) under "Adoption Section" and "2015 Special Commission", and for the Workshops see "Seminars".

**Provisional Agenda:** See Annex 1.

## II. PARTICIPANTS

**States of origin party to the 1993 Hague Convention** (two per state)

*Representatives:* Those directly involved in intercountry adoptions in their countries (Central Authority and competent authority (normally a judge))

- |              |   |
|--------------|---|
| 1) Kenya     | 6) Seychelles    |
| 2) Lesotho   | 7) South Africa  |
| 3) Mauritius | 8) Swaziland     |
| 4) Namibia   | 9) Zambia        |
| 5) Rwanda    |                  |

**States having shown a clear interest to join the 1993 Hague Convention**

(one or two people by State if sufficient resources are available)

*Selection criterion:* States that already carry out a significant number of intercountry adoptions and considering signature and ratification / accession to the Hague Convention of 1993

*Representatives:* Those directly involved in intercountry adoptions in their country (authority responsible for adoptions and a judge).

11) Ethiopia

12) Ghana

13) Uganda

Others?

**Receiving States** (one per State, exceptionally two)

*Selection criterion:* States that have funded the previous Seminars of 2009 and 2012, and a few other Receiving States that have undertaken a large number of adoptions in the States of origin invited to / participating in this workshop and fund the current Workshop.

14) Australia



15) Italy

- |                   |   |                   |   |
|-------------------|---|-------------------|---|
| 16) United States |  | 17) Belgium       |   |
| 18) Canada        |  | 19) Switzerland   |   |
| 20) France        |  | 21) Nordic States |  |

**International Organisations** (one representative per organisation)

- |   |  |
|---|--|
| 22) UNICEF  |  |
| 23) African Union<br>(African Committee of<br>Experts on the Rights and<br>Welfare of Children) |  |
| 24) International Social Service  |  |

**Local Representatives**

- 25) Ministry of Justice (other than the Central Authority)
- 26) Ministry of Social Development, South Africa
- 27) Ministry for Women Children and Persons with Disabilities, South Africa
- 28) Family and Women Organisations
- 29) Diplomatic Representatives  
(in the absence of a delegation of the host country)

**Permanent Bureau of the HCCH**

3 or 4 people.

**Total: about 56 participants**

### III. BUDGET

**Estimated Budget: € 71,695.00**

*Contributions already available: € xxx*

*International organisations approached:*

- UNICEF (to support the travel and living expenses of some delegates from States of origin)

### IV. ORGANISATION AND SCHEDULE

**Organiser:**

The Permanent Bureau, if possible logistical relay in South Africa.

**Schedule:**

- Autumn 2016:

Proposal made to possible hosting States

- End 2016:

Fund raising

- Early 2017:

Sending invitations

- Spring/Summer 2017:

Logistics, program completion, coordination of interventions

**ANNEX 1*****Proposed Agenda***

Participants will be asked to update their Country profile and prepare for each theme, concrete cases of challenges and good practices in their respective countries of origin.

NB: This is a first draft proposal of an agenda. The program will be adapted to priorities and challenges of States participating in the Workshop.

**DAY 1**

---

**1. Challenges identified on intercountry adoption**

- Difficulties in implementing the principle of subsidiarity of intercountry adoption
- The absence of guarantees on children's adoptability
- The lack of regulation and control of costs
- The pressure
- The lack of adequate structures and / or sufficient means
- Insufficient preparation for ratification or accession to the Convention, owing to the persistence of abuse and difficulties

**2. Establishment of Appropriate Structures for the Implementation of the Convention**

- The Convention and the authorities:
  - Central Authority: establishment, role and allocation of functions to other competent authorities, operation in practice
  - Other competent authorities: Description and role
- Case study in small working groups on the topic
- Sharing of results of the working groups

**3. Promoting Co-operation between States**

- The Convention and co-operation
  - In-country and inter-country co-operation
  - Communication, diligence, transparency
- Questions

**DAY 2**

---

**4. Ensuring Adoptability Of Children**

- The Convention and guarantees of children's adoptability
  - The adoption as a child protection measure
  - The principle of subsidiarity: definition and implementation
  - Obtaining the required consents (including biological family information)
  - Full adoption and simple adoption
  - The preparation of children's reports (including checking documents related to the child)
  - For children with special needs

- Case study in small working groups on the topic
- Sharing of results of the working groups

#### 5. Procedure

- The adoption procedure
  - The administrative part
  - The judicial part
  - Preserving information
- Examples of methods used by the States of origin to carry out the matching process and challenges encountered in the process

### **DAY 3**

---

#### 6. Accreditation and authorisation of Adoption Bodies

- The Convention and adoption accredited bodies (AABs)
  - Towards the general prohibition of independent and private adoptions
  - Functions and operating rules of the AABs
  - Criteria for accreditation and authorisation
  - The importance of matching the number of AABs to the number of children in need of adoption
  - Monitoring of AAB
- Case study in small working groups on the topic
- Sharing of results of the working groups

#### 7. Regulating and Controlling the Financial Aspects

- The principles of the Convention
- The work of the Experts' Group on the Financial Aspects (transparency, control, prevention, monitoring, sanctions)
- Tour de table of implementation challenges and outline of best practices developed by the States of Origin / States parties to the Convention

#### 8. Conclusions and Recommendations

**ANNEX 2**

***PROVISIONAL BUDGET***

***- See Excel spreadsheet -***

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minvenj.nl  
**From:** [5.1.2e]  
**Sent:** Mon 9/25/2017 9:17:45 AM  
**Subject:** RE: [5.1.2a] concerns  
**Received:** Mon 9/25/2017 9:18:28 AM

Dear [5.1.2e],

Thank you very much for your email and for sharing the concerns. [5.1.2a] is not yet a party to the 1993 HC but they are on their way to do so.

I know that ISS is organizing (or has already done so) a workshop in [5.1.2a] in order to share good practices and explain how the 1993 Hague Convention should work (and I hope financial aspects as well). One of the experts will come from [5.1.2a]. Let's hope that this technical assistance reaches the relevant people and can assist them in understanding why they should change and improve some practices.

May I ask, who made this comments? Was it somebody in the government, or somebody working in an orphanage (or somewhere else)?

Thanks a lot for sharing.

Best regards,

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** maandag 11 september 2017 09:56

**To:** [5.1.2e]

**Subject:** [5.1.2a] concerns

Dear [5.1.2e],

I hope all is well with you!

[5.1.2a]

I don't know whether this information is useful for you, but I thought it was the right thing to do by informing you 😊

Kind regards,

[5.1.2e]

Met vriendelijke groet,

[5.1.2e]

Centrale autoriteit Internationale Kinderaangelegenheden

.....  
**Ministerie van Veiligheid en Justitie**  
**Directoraat-Generaal Straffen Beschermen**  
**Directie Control Bedrijfsvoering en Juridische Zaken**  
 Turfmarkt 147 | 2511 DP | Den Haag |  
 Postbus 20301 | 2500 EH | Den Haag |

.....  
**M +31 (0)6 [5.1.2e]**  
 [5.1.2e]@minvenj.nl  
[www.rijksoverheid.nl/venj](http://www.rijksoverheid.nl/venj)

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**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e@minvenj.nl]  
**From:** [5.1.2e]  
**Sent:** Mon 9/25/2017 9:18:03 AM  
**Subject:** RE: [5.1.2a] concerns  
**Received:** Mon 9/25/2017 9:18:38 AM

May be you should also share them with ISS ??

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** maandag 11 september 2017 09:56

**To:** [5.1.2e]

**Subject:** [5.1.2a] concerns

Dear [5.1.2e],

I hope all is well with you!

[5.1.2a]

I don't know whether this information is useful for you, but I thought it was the right thing to do by informing you 😊

Kind regards,

[5.1.2e]

Met vriendelijke groet,

[5.1.2e]

Centrale autoriteit Internationale Kinderaangelegenheden

.....  
**Ministerie van Veiligheid en Justitie**  
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.....  
**M +31 (0)6 [5.1.2e]**

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Ministry of Security and Justice

**To:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]  
**Cc:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]  
**From:** [5.1.2e]  
**Sent:** Thur 10/19/2017 9:49:55 AM  
**Subject:** RE: Outstanding Dutch funds  
**Received:** Thur 10/19/2017 9:50:46 AM

Good morning [5.1.2e],

Thanks for your email. We will wait then for the letter.

Best regards,

[5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** donderdag 19 oktober 2017 09:09

**To:** [5.1.2e]

**Cc:** [5.1.2e]

**Subject:** RE: Outstanding Dutch funds

Goodmorning [5.1.2e],

Yes, it was a good meeting in Geneva (although I was of the opinion that there were a lot of (maybe too much) speakers).

Unfortunately there is no change of mind. I brought this subject again under the attention of the financial department within our Ministry. They promised me that they will write/send a letter next week.

It is quite uncommon that we as a ministry receive money from other organizations. I presume that the financial guys are a little bit puzzled ;)

Have a nice day.

[5.1.2e]

---

**Van:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]

**Verzonden:** woensdag 18 oktober 2017 14:41

**Aan:** [5.1.2e] - BD/CBJ/JIZ

**CC:** [5.1.2e]

**Onderwerp:** RE: Outstanding Dutch funds

Dear [5.1.2e],

It was nice seeing you again in Geneva. Any news from your side??? While we would be very happy if the Ministry has changed its mind (which I guess it has not), it would be good if we can receive the letter with your decision.

Thanks a lot and best regards, [5.1.2e]



[5.1.2e]

+31-(0)70-363 3303

---

**From:** [5.1.2e]

**Sent:** woensdag 16 augustus 2017 12:42

**To:** [5.1.2e] - BD/CBJ/JIZ' <[5.1.2e]@minvenj.nl>

**Cc:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]

**Subject:** RE: Outstanding Dutch funds

Dear [5.1.2e],

Thanks for your email informing us about the letter. As spoken yesterday, I fully understand the decision which follows what was in the agreement. However, it is a pity as we are trying to organize a small regional workshop in Asia (similar to the one that we organized last January for francophone Africa and Haiti) and we are also providing technical assistance to some States (recently in Zambia and Cambodia, and in the near future Honduras).

Warm regards,

[5.1.2e]



[5.1.2e]

+31-(0)70-363 3303

---

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** maandag 14 augustus 2017 10:35

**To:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]

**Cc:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]

**Subject:** RE: Outstaning Dutch funds

Dear 5.1.2e,

Hope you are doing well!

Finally there is decision regarding the Dutch funds. Unfortunately I have to inform you that the PB must refund the money to the Ministry of Security and Justice as agreed in the agreement. Soon I will send you a formal letter in which is stated to which account the money can be transferred etc.

So this email is an heads up for what is coming. But I wanted you to hear it from me instead of a formal letter from my director.

Have a nice day!

Kind regards

Dubbele mail; zie document 0002 en de mail daarin van 19 juli 2017, 4:05:13 PM Verschil vanwege probleem met tijdsynchronisatie in het systeem.

**Verzonden:** woensdag 19 juli 2017 18:05

Dubbele mail; zie document 0002 en de mail daarin van 19 juli 2017, 4:05:13 PM Verschil vanwege probleem met tijdsynchronisatie in het systeem.

**Onderwerp:** Outstaning Dutch funds

Dubbele mail; zie document 0002 en de mail daarin van 19 juli 2017, 4:05:13 PM Verschil vanwege probleem met tijdsynchronisatie in het systeem.

Dubbele mail; zie document 0002 en de mail daarin van 19 juli 2017, 4:05:13 PM Verschil vanwege probleem met tijdsynchronisatie in het systeem.

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minvenj.nl  
**From:** [5.1.2e]  
**Sent:** Fri 11/10/2017 2:33:42 PM  
**Subject:** RE: letter  
**Received:** Fri 11/10/2017 2:34:54 PM

Thanks [5.1.2e] It's giving you a lot of work to do all this I  
 Have a nice weekend, [5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** vrijdag 10 november 2017 11:40

**To:** [5.1.2e]

**Subject:** letter

Dear [5.1.2e],

Hope you are doing well in this cold, rainy and windy weather...

Regarding the letter you will receive about the refund of the funds. It seems to be quite difficult to get the right code (or something like that).

I am hopeful that next week the code will be there and the letter will be send to you.

(and don't ask me what kind of code it is... I have no clue.. I suggested to just send you an email but apparently that is not sufficient...)

Sorry for all the delays...

Met vriendelijke groet,

[5.1.2e]

Centrale autoriteit Internationale Kinderaangelegenheden


.....  
**Ministerie van Veiligheid en Justitie**  
**Directoraat-Generaal Straffen Beschermen**  
**Directie Control Bedrijfsvoering en Juridische Zaken**  
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Ministry of Security and Justice

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minvenj.nl  
**Cc:** [5.1.2e]@hcch.nl  
**From:** [5.1.2e]  
**Sent:** Fri 11/17/2017 2:21:30 PM  
**Subject:** NL Letter for reimbursement of funds ICATAP  
**Received:** Fri 11/17/2017 2:22:38 PM

Dear [5.1.2e],

We received the letter this week and my colleague [5.1.2e] has just made the reimbursement.

Best regards,

[5.1.2e]



[5.1.2e]

+31-(0)70-363 3303

**From:** [5.1.2e]  
**Sent:** vrijdag 17 november 2017 15:19  
**To:** [5.1.2e]  
**Subject:** RE: letter

Hola [5.1.2e],

I have transferred the amount to their account.

Ciao,

[5.1.2e]

17 Nov `17

Ministry of Justice and Security

[5.1.2i]

- 18.116,34

SEPA Overboeking

IBAN: [5.1.2i]

BIC: INGBNL2A

Naam: Ministry of Justice and Security

Omschrijving: 88274237 / 042524

Interest date

**From:** [5.1.2e]  
**Sent:** Friday, November 10, 2017 3:34 PM  
**To:** [5.1.2e] <[5.1.2e]@hcch.nl>  
**Subject:** FW: letter

FYI

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** vrijdag 10 november 2017 11:40

**To:** [5.1.2e] <[5.1.2e]@hcch.nl>

**Subject:** letter

Dear [5.1.2e],

Hope you are doing well in this cold, rainy and windy weather...

Regarding the letter you will receive about the refund of the funds. It seems to be quite difficult to get the right code (or something like that).

I am hopeful that next week the code will be there and the letter will be send to you.

(and don't ask me what kind of code it is... I have no clue.. I suggested to just send you an email but apparently that is not sufficient...)

Sorry for all the delays...

Met vriendelijke groet,


[5.1.2e]

Centrale autoriteit Internationale Kinderaangelegenheden

Ministerie van Veiligheid en Justitie  
 Directoraat-Generaal Straffen Beschermen  
 Directie Control Bedrijfsvoering en Juridische Zaken

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**To:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]  
**From:** [5.1.2e]  
**Sent:** Tue 1/30/2018 10:27:15 AM  
**Subject:** RE: meeting?  
**Received:** Tue 1/30/2018 10:27:41 AM

Great. Ah...and happy for you to come over here 😊

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** dinsdag 30 januari 2018 11:26

**To:** [5.1.2e]

**Subject:** RE: meeting?

Great

Let me check! I will send you an invite soon!

**Van:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]

**Verzonden:** dinsdag 30 januari 2018 11:25

**Aan:** [5.1.2e] - BD/CBJ/JIZ

**CC:** [5.1.2e] - BD/DSenJ/J

**Onderwerp:** RE: meeting?

Dear [5.1.2e],

Thanks for the update. Yes, of course. In principle I would be available on the mornings of 13, 15, 16. Would any of those suit you?

Best regards, [5.1.2e]

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ [mailto:[5.1.2e]@minvenj.nl]

**Sent:** dinsdag 30 januari 2018 10:47

**To:** [5.1.2e] <[5.1.2e]@hcch.nl>

**Cc:** [5.1.2e] - BD/DSenJ/J <[5.1.2e]@minvenj.nl>

**Subject:** meeting?

Dear [5.1.2e]

I hope all is well with you and this email finds you well!

Recently we had a debate with our Parliament about Inter-country adoptions. Obviously our Minister had to answer a lot of questions about his decision not to stop with inter-country adoption as recommended by the RSJ. The Parliament agreed with his decision but was of the opinion that the supervision of the Central authority must be more strict (mostly for the subsidiarity check) and that we must 'confront' some countries of origin [5.1.2a] with questions about their child protection system and their policy when it comes to special needs and subsidiarity.

Of course a lot of other topics were discussed like the declining numbers, the amount of AAB's, roots and whether to adopt from non Hague countries or not.

To summarize, it were an interesting 3 hours.

Now my question to you is: would it be possible for you to have a meeting with me and my colleague where we can discuss some issues as mentioned above? Especially the question whether to adopt from non Hague countries or not is an interesting one.

Preferably our meeting should take place somewhere in February.

Please let me know if this is possible for you! Obviously we are willing to come to your office.

Have a nice day!

Kind regards,

[5.1.2e]

With kind regards,

[5.1.2e]

[5.1.2e] *Central Authority on International Children's Issues*

.....  
**Ministry of Security and Justice**

**Central Authority on International Children's Issues**


Turfmarkt 147 | 2511 DP | The Hague | The Netherlands

P.O. Box 20301 | 2500 EH | The Hague | The Netherlands

.....  
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Ministerie van Justitie en Veiligheid

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Ministry of Justice and Security

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**To:** [5.1.2e] [5.1.2e]@hcch.nl]  
**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** Tue 2/12/2019 10:50:25 AM  
**Subject:** Details IBESR  
**Received:** Tue 2/12/2019 10:50:25 AM

Goodmorning [5.1.2e],

How are you? Hope all is well with you!

I am working on the preparations for a working visit to Haiti (leaving March 9). There is only one problem..

Somewhere beginning of January I sent a letter to IBESR (via our Honoraire Consul) in which I asked whether [5.1.2e]

[5.1.2e] would welcome such a visit. Until now... I haven't received any response.

As you can understand I have to postpone our visit when IBESR does not respond.

I don't have the personal contact details of [5.1.2e].

Do you have the details so I can contact her personally? (Or [5.1.2e] works as well I guess)

Hope to hear soon!

[5.1.2e]

**To:** [5.1.2e] [5.1.2e]@hcch.nl  
**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** Thur 3/7/2019 10:47:32 AM  
**Subject:** Haiti  
**Received:** Thur 3/7/2019 10:47:32 AM

Hi [5.1.2e],

All well with you?

The meeting with the IBESR next week is finally confirmed. So for us enough reason to travel ;)

But.. it is still quite difficult to get in contact with them. [5.1.2e] wrote me an email, but I would also like to have his cellphone number. Do you perhaps have that and.. are you willing to give me his number?

Hope to hear from you!

[5.1.2e]

**To:** [5.1.2e] [5.1.2e]@hcch.nl  
**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** Tue 4/9/2019 9:48:49 AM  
**Subject:** working group Illicit practices.  
**Received:** Tue 4/9/2019 9:48:50 AM

Dear [5.1.2e],

All is well with you? We have survived our Haiti working visit, will tell you all about it later when we meet again.

I have learned there is a working group meeting regarding illicit practices. In 2016 [5.1.2e] and

[5.1.2e] participated. Unfortunately both are not working anymore at the Central authority.

Could you provide me the agenda for the next meeting? Then we can see who is able to participate. I presume the same countries are invited?

Hope to hear from you!

[5.1.2e]

**To:** [5.1.2e] <[5.1.2e]@hcch.nl>  
**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** Thur 4/25/2019 6:41:54 AM  
**Subject:** RE: WG Preventing/Addressing Illicit Practices in ICA - Draft Agenda + draft FS  
**Received:** Thur 4/25/2019 6:41:54 AM

Great. Looking forward to the meeting and I hope that Some more sending states will confirm!

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 (www.blackberry.com)

---

**Van:** [5.1.2e] <[5.1.2e]@hcch.nl>  
**Datum:** woensdag 24 apr. 2019 10:27 PM  
**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>  
**Onderwerp:** RE: WG Preventing/Addressing Illicit Practices in ICA - Draft Agenda + draft FS

Yes, it is ok. At this moment we have 16 experts from RS and more or less 8 from SO (still some tbc due to many different things). I wished it could be more balanced...however several RS have asked to come 2, and as we have the space we agreed to.

[5.1.2e]  


---

**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** Wednesday, April 24, 2019 4:36 PM  
**To:** [5.1.2e]  
**Subject:** RE: WG Preventing/Addressing Illicit Practices in ICA - Draft Agenda + draft FS

Okay,  
 But two representatives are possible right?

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 (www.blackberry.com)

---

**Van:** [5.1.2e] <[5.1.2e]@hcch.nl>  
**Datum:** woensdag 24 apr. 2019 1:30 PM  
**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>  
**Kopie:** [5.1.2e] <[5.1.2e]@hcch.nl>  
**Onderwerp:** RE: WG Preventing/Addressing Illicit Practices in ICA - Draft Agenda + draft FS

Dear [5.1.2e],  
 Thank you for your email. I had not replied as we are unsure at this moment about how many participants we will have (I want to be sure that there is room for everybody) and I also wanted to avoid that States of origin are underrepresented (which is still being challenging at this point). I also have to mention that other receiving States are also sending 2 representatives.

Best regards, [5.1.2e]  


---

**From:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>  
**Sent:** Tuesday, April 16, 2019 2:37 PM  
**To:** [5.1.2e] <[5.1.2e]@hcch.nl>; [5.1.5]@hcch.nl  
**Cc:** [5.1.2e] <[5.1.2e]@hcch.nl>; [5.1.2e] <[5.1.2e]@hcch.nl>; [5.1.2e] <[5.1.2e]@hcch.nl>  
**Subject:** RE: WG Preventing/Addressing Illicit Practices in ICA - Draft Agenda + draft FS

Dear [5.1.2e],  
 Thank you for the invitation.  
 I would like to inform you that the NL will be attending the working group. Most probably with 2 persons. Names will follow later. Is that okay?  
 Kind regards,

[5.1.2e]  


---

**Van:** [5.1.2e] [mailto:[5.1.2e]@hcch.nl]  
**Verzonden:** maandag 15 april 2019 12:52  
**Aan:** [5.1.5]@hcch.nl  
**CC:** [5.1.2e]; [5.1.2e]; [5.1.2e]  
**Onderwerp:** WG Preventing/Addressing Illicit Practices in ICA - Draft Agenda + draft FS

*To the Members of the Working Group on Preventing and Addressing Illicit Practices in Intercountry Adoption (ICA)*  
*Topic: Working Group Meeting – Tuesday 21 May to Thursday 23 May 2019*

Dear Experts,

We look forward to seeing you in The Hague for the meeting of the Working Group on Preventing and Addressing Illicit Practices in Intercountry Adoption that will take place from Tuesday 21 May 2019 (9.00 am) to Thursday 23 May 2019 (5.00 pm).

**1. Draft Agenda**

You will find attached the draft agenda for the meeting. Please note that the draft agenda will be treated with flexibility and may need to be modified in light of ongoing discussions during the meeting.

**2. Circulation of the first six draft Fact Sheets**

In preparation for the upcoming meeting of the Working Group, the Permanent Bureau has been working on the following six draft Fact Sheets based on the comments received from the Subgroup:

- Fact Sheet "Forgery and Falsification of Documents"
- Fact Sheet "Misrepresentation of Identity"
- Fact Sheet "Lack of or Deficient Consent"
- Fact Sheet "Failure to Respect Subsidiarity"
- Fact Sheet "Improper Matching"
- Fact Sheet "Bypassing the ICA Procedure"

To facilitate discussions, the Permanent Bureau highlighted in orange some elements / themes for which States have different opinions or for which examples are needed.

Please note that all these draft documents are intended solely for the internal purposes of the Working Group and should therefore not be published or distributed further.

**3. Further documents to be circulated**

The Permanent Bureau is also working on developing a draft Model Procedure to respond to specific cases of illicit practices and on additional Fact Sheets on the following topics:

- Costs and fees
- Contributions
- Donations
- Co-operation projects
- Abduction, sale and trafficking of children
- Central Authorities and other authorities
- Adoption Accredited Bodies and other actors

The Permanent Bureau will circulate these documents as soon as possible.

Finally, we invite those Experts who have not yet done so, to confirm as soon as possible whether they will be able to attend the meeting.

Please do not hesitate to contact us if you have any questions.

Best regards,

5.1.2e



5.1.2e

5.1.2e

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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Ministry of Justice and Security

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Ministry of Justice and Security



**To:** [5.1.5]@hcch.net [5.1.5]@hcch.net  
**Cc:** [5.1.2e] [5.1.2e]@hcch.net; [5.1.2e] [5.1.2e]@hcch.net; [5.1.2e] [5.1.2e]@hcch.net; [5.1.2e]  
[5.1.2e] [5.1.2e]@hcch.net  
**From:** [5.1.2e]  
**Sent:** Thur 7/9/2020 6:28:43 PM  
**Subject:** WG Preventing Addressing Illicit Practices ICA - Fact Sheets - Option D  
**Received:** Thur 7/9/2020 6:31:13 PM  
2020 07 Draft Toolkit PAIP - Option D.docx

Dear Experts,

As suggested by [5.1.2e] please find attached two draft Fact Sheets structured according to Option D. Please note that this is a very preliminary draft to give a general idea of what Option D could look like.

Best regards,

[5.1.2e]

**To:** [5.1.5]@hcch.net [5.1.5]@hcch.net  
**Cc:** [5.1.2e]@state.gov [5.1.2e]@state.gov]; [5.1.2e] [1.2]@hcch.net]  
**From:** [5.1.2e]  
**Sent:** Thur 7/16/2020 10:18:52 AM  
**Subject:** WG PAIP ICA - Report + List of participants  
**Received:** Thur 7/16/2020 10:20:48 AM  
2020 07 PAIP Report - ENG.pdf

Dear experts,

On behalf of the Permanent Bureau, I would like to thank you for your active participation in last week's videoconference meeting of the Working Group on Preventing and Addressing Illicit Practices in Intercountry Adoption. A special thanks goes in particular to those participants who had to join the meeting at very early or late hours, as well as to [5.1.2e]

I am pleased to provide you with the attached English version of the **report of the meeting**. Please note that minor changes may be made at a later stage in light of the French version. The final versions of the Report will be posted on the HCCH website in due course. It should be pointed out that while editing the report, we realised that there was a clerical error in paragraph 8 as the quote mentioned there included two sentences that were not in the 2019 Report of the Group. After discussion with [5.1.2e] [5.1.2e] suggested that, unless there was any strong objections from participants before tomorrow Friday 17:00 CET, the two sentences be deleted leaving only the quotation. We apologise for this oversight.

You can find a short [News & Events](#) of the meeting on the HCCH website, including a collage of screenshots of participants taken during the meeting. The final report will be uploaded there, as well as on the Adoption Section of the HCCH website.

The **list of participants** is available on the secure portal of the HCCH which can be accessed with the following details:

[5.1.5]

As noted in the Next Steps section of the Report, "Participants are requested to provide any **further comments** in writing on each tool (*i.e.*, Fact Sheets, Checklist, Model Procedure, Guidelines) to the PB by 30 September 2020". Now that the Group has settled on the format of the Toolkit, please take this opportunity to share comments regarding the contents of the tools, especially with respect to the Checklist as the newest tool introduced. Your engagement with comments will contribute to having the most useful, robust and representative tool possible. As much as you can, please share your comments in track changes and comments within the document.

Please do not hesitate to contact us if you have any questions or suggestions.

Thanks again to all of you.

Best regards,



[5.1.2e]



By videoconference

**REPORT OF THE WORKING GROUP  
ON PREVENTING AND ADDRESSING ILLICIT PRACTICES IN INTERCOUNTRY ADOPTION  
(Meeting of 8 – 10 July 2020)**

**I. Introduction**

1. From 8 to 10 July 2020, the Working Group on Preventing and Addressing Illicit Practices in Intercountry Adoption (hereinafter “the Group”) met via videoconference. The meeting was attended by 58 participants representing 24 States, including both States of origin and receiving States, and four international organisations, as well as members of the Permanent Bureau (hereinafter “PB”).
2. The mandate of the Group is “to consider the development of more effective and practical forms of cooperation between States to prevent and address specific instances of abuse”,<sup>1</sup> and more specifically, to “develop a Toolkit containing the elements described in the [2016] Report” of the Working Group.<sup>2</sup>
3. At its 2020 meeting, the HCCH’s Council on General Affairs and Policy (“CGAP”) endorsed the proposal of the Group to hold another meeting.<sup>3</sup> The 2020 meeting of the Group focused on revision of the draft Toolkit.
4. One of the main objectives of the meeting was to have the Group agree on the structure of this Toolkit, with the objective of presenting an advanced draft for the consideration of the next meeting of the Special Commission on the practical operation of the *Convention of 29 May 1993 on Protection of Children and Co-operation in Respect of Intercountry Adoption* (hereinafter, “1993 Adoption Convention”), tentatively scheduled for June 2021.
5. The Group reaffirmed that the proposed Toolkit would be a valuable resource to assist States in identifying, preventing and addressing illicit practices. The Group agreed that the voices of adoptees should be taken into account in drafting this Toolkit.

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<sup>1</sup> See “Conclusions and Recommendations adopted by the Third Meeting of the Special Commission on the practical operation of the *Hague Convention of 29 May 1993 on Protection of Children and Co-operation in Respect of Intercountry Adoption* (17-25 June 2010)” (hereinafter, “C&R of the 2010 SC”), C&R No 2, available on the HCCH website at < [www.hcch.net](http://www.hcch.net) > under “Adoption Section” then “All Special Commission meetings”; “Conclusions and Recommendations adopted by the Council on General Affairs and Policy (5-7 April 2011)”, C&R No 24, available on the HCCH website at < [www.hcch.net](http://www.hcch.net) > under “Governance” then “Council on General Affairs and Policy”.

<sup>2</sup> See “Conclusions and Recommendations adopted by the Council on General Affairs and Policy (14-16 March 2017)”, C&R No 24.

<sup>3</sup> “Conclusions and Decisions adopted by CGAP (3-6 March 2020)”, C&D No 28.

## II. Draft Toolkit

6. The Group discussed the structure of the Toolkit and agreed that it should include Fact Sheets, a Model Procedure and Guidelines, as described in the sections below. In addition, the Group agreed to include a Checklist for individual cases based on a proposal made by Canada ahead of the meeting.

7. The Group agreed that each tool of the Toolkit may be read separately and may serve different purposes.

8. The Group reminded its previous recommendation that “the Toolkit should address how to respond to all cases of illicit practices, including those in non-Convention countries and those preceding the entry into force of the 1993 [Adoption] Convention.”<sup>4</sup> However, some participants raised possible concerns as to applying the Toolkit to cases preceding the entry into force of the 1993 Adoption Convention.

### A. Fact Sheets

9. The Fact Sheets would be directed at Central Authorities, other competent authorities and bodies. They may also be useful when providing technical assistance, for States becoming Party to the Convention or State Parties wishing to improve their system.

10. The participants discussed the structure of the Fact Sheets and reaffirmed that they should include the following:

- a section identifying the relevant illicit practices;
- a section identifying systemic weaknesses and enabling factors that may facilitate or promote the occurrence of such illicit practices;
- a section on prevention of such illicit practices; and
- a section with additional information and further resources.

11. The Group discussed several alternative structures and finally agreed that the structure should be composed of two columns, with the illicit practices or enabling factors and preventive measures side by side.

12. The Group discussed the content of some of the Fact Sheets, as well as removing or adding new topics for Fact Sheets, and agreed that the Fact Sheets should cover the following topics:

- 1) abduction, sale of and traffic in children;
- 2) misrepresentation of identity;
- 3) forgery and falsification of documents;
- 4) adoptability: lack of, or deficient, consent;
- 5) misrepresentation of adoptability of children of unknown parents;
- 6) failure to respect subsidiarity;
- 7) improper matching;
- 8) no preservation of, and access to, records;
- 9) circumventing the adoption procedure;
- 10) improper financial or other gain.

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<sup>4</sup> See “Conclusions and Recommendations adopted by the Working Group on Preventing and Addressing Illicit Practices in Intercountry Adoption (21-23 May 2019)”, C&R No 5, available on the HCCH website at < [www.hcch.net](http://www.hcch.net) > under “Adoption Section” then “Preventing and Addressing Illicit Practices”.

13. The Group also discussed whether to include a Fact Sheet regarding the improper assessment of the eligibility and suitability of the prospective adoptive parents or to include this topic further in other Fact Sheets. The Group acknowledged the importance of this topic, its connection to the breakdown of adoptions and the need for further work in this area, in a manner that is not strictly related to illicit practices, recognising that it has practical consequences in the final result of an intercountry adoption process.<sup>5</sup>

14. In relation to the Fact Sheet on improper financial gain, the Group discussed how to frame the points regarding medical and maintenance costs, keeping in mind consistency with the Note on Financial Aspects and Conclusion and Recommendation No 9 agreed upon by the Group at its 2019 meeting.

15. In relation to the Fact Sheets on abduction, sale and traffic in children and on consent, participants agreed to develop further the issue of inducement.

#### **B. Checklist to Assist Decision Making by Central Authorities in Light of Existing Risks of Illicit Activity**

16. The Group considered the new proposal to include a Checklist in the Toolkit. The Checklist would assist Central Authorities, and if applicable adoption accredited bodies, in taking decisions in individual cases of adoption and in identifying what they should watch out for and what actions they should take to prevent illicit activity from permeating or influencing the adoption process, following the steps of the adoption procedure.

17. Many participants welcomed this proposal for its practicality. They indicated that such a Checklist would complement the Fact Sheets and agreed that this Checklist should be used as an additional tool, rather than as a replacement for the Fact Sheets.

#### **C. Model Procedure to Respond to Suspected and Actual Cases of Illicit Practices**

18. There was general support that the Model Procedure should include the following steps:<sup>6</sup>

- disclosure and recording of suspected cases of illicit practices;
- considerations of temporary child protection measures;
- services to impacted persons;
- investigation;
- informing concerned authorities, bodies and persons; and
- possible actions following the investigation.

19. The Group agreed that the Model Procedure should cover both responses to individual cases of illicit practices and responses in cases of a pattern of illicit practices.

20. The Group agreed that the Model Procedure is aimed at all State actors connected to the case.

21. The Group discussed to whom this Model Procedure should be addressed. Some participants pointed out the possible challenges relating to certain of the services<sup>7</sup> and the political nature of some of the measures described in the Model Procedure. Nonetheless, many participants emphasised the importance that the Model Procedure be addressed to all State actors and recognised the value of proposing a wide array of measures. In any case, the Group agreed to make it clear that not all services

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<sup>5</sup> See "Conclusions and Recommendations of the Second Meeting of the Special Commission on the Practical Operation of the Hague Convention of 29 May 1993 on Protection of Children and Co-operation in Respect of Intercountry Adoption (17-23 September 2005)", C&R No 2; C&R of the 2010 SC, C&R No 10.

<sup>6</sup> The order of these steps is subject to change based on the needs of the States or the particular case.

<sup>7</sup> For example, availability of DNA testing for the purpose of searching for origins.

and measures may be available in all States and that each State may develop its own procedure based on its own legislative and institutional framework, as well as their available resources.

22. The Group acknowledged the importance of the best interests of the child in addressing suspected and actual cases of illicit practices and the need to be sensitive to concerns of adoptees, as well as birth and adoptive families. Similarly, the Group expressed the need to take into account not only the short, but also the long-term effects on the adoptee of any action taken to address the illicit practice.

#### **D. Guidelines on Preventing and Responding to Patterns of Illicit Practices**

23. The Group agreed that the Guidelines should be a separate tool focusing on cooperation and coordination to prevent and respond to illicit practices, including patterns.

24. Some participants stated that they would like to see more references as to how technology and data analysis may be used to identify patterns of illicit practices.

### **III. Next Steps**

25. The Group agreed with the following next steps regarding the Toolkit:

- Participants are requested to provide any further comments in writing on each tool (*i.e.*, Fact Sheets, Checklist, Model Procedure, Guidelines) to the PB by 30 September 2020.
- The PB will revise the Fact Sheets, the Model Procedure and the Guidelines, while Canada will revise the Checklist, in light of the comments received during the meeting and through written submissions after the meeting.
- Once revised, the full Toolkit will be sent to all HCCH Members, Contracting Parties to the 1993 Adoption Convention, and relevant international organisations in preparation for the next Special Commission meeting tentatively scheduled for June 2021.
- The final version of the Toolkit will be submitted to CGAP for approval.

26. The Chair of the Working Group will report on the status of the Group's work to CGAP at its 2021 meeting.

**ANNEX**

ANNEX

i

1993 ADOPTION CONVENTION



By videoconference

**MEETING OF THE WORKING GROUP  
ON PREVENTING AND ADDRESSING ILLICIT PRACTICES IN INTERCOUNTRY ADOPTION**

*Wednesday 8 July to Friday 10 July 2020*

**LIST OF PARTICIPANTS**

Representing	First Name	Surname	Job Title	Organisation
<b>HCCH Members</b>				
<b>Contracting Parties to the 1993 Adoption Convention</b>				
<b>Australia</b>	Elisabeth	Wale	Acting Director	Department of Social Services, Central Authority (CA) Australia Adoption Convention
<b>Australia</b>	Samuel	MacKay	Policy Officer	Department of Social Services, CA Australia Adoption Convention
<b>Belgium</b>	Ariane	van den Berghe	Director	Flemish Central Authority Adoption, <i>Kind en Gezin</i>
<b>Belgium</b>	Koen	Rummens	Staff member	Flemish Central Authority Adoption, <i>Kind en Gezin</i>
<b>Brazil</b>	Unable to attend			
<b>Canada</b>	Marie	Riendeau	Counsel	Department of Justice Canada
<b>Canada</b>	Erin	O'Donoghue- Given	Deputy Director	Minister of Immigration, Refugees and Citizenship Canada, Intercountry Adoption Services, Federal CA Canada Adoption Convention



Representing	First Name	Surname	Job Title	Organisation
Canada	Josée-Anne	Goupil	Director General	Ministry of Health and Social Services, CA Quebec Adoption Convention, Intercountry Adoption Services
Chile	María Isabel	Torres	Legal Officer	National Service for Minors of Chile (SENAME), Department of Adoptions
Chile	Sebastián	Canales Angulo	Second Secretary	Embassy of Chile
China	Liujun	Zhang	Deputy Director	Ministry of Civil Affairs (MCA), Dept. for Child Welfare, Division for Child Adoption
China	Juan	Li	Vice manager	China Center for Children's Welfare and Adoption (CCCWA), Division for Child Adoption
China	Yunmei (May)	Wang	Vice Manager	China Center for Children's Welfare and Adoption (CCCWA), Division for Policy Study
China	Yanbo	Ma	Attache	Ministry of Foreign Affairs, Department of Treaty and Law
Denmark	Karina	Haahr-Pedersen	Legal Adviser	National Social Appeals Board
Denmark	Karin	Rønnow Søndergaard	Legal Adviser	National Social Appeals Board
France	Gaëlle	Paris-Muller	Magistrate - Adjointe au chef de service	Mission de l'Adoption internationale (MAI)
France	Nathalie	Brat	Cheffe de bureau	Mission de l'Adoption internationale (MAI)

Representing	First Name	Surname	Job Title	Organisation
<b>India</b>	Manoj Kumar	Singh	Director (Child Welfare)	Ministry of Women and Child Development
<b>India</b>	Sanjay	Barshilia	Director (Programme)	Central Adoption Resource Authority (CARA)
<b>Ireland</b>	Patricia	Carey	Chief Executive Officer	Adoption Authority of Ireland
<b>Italy</b>	Alessandra	Barberi	Executive service adoption - Technical Secretariat	Commission for International Adoption
<b>Italy</b>	Joseph	Moyersoem	External relations and international cooperation - Technical Secretariat	Commission for International Adoption
<b>Italy</b>	Grazia	Cesaro	Expert of the Commission	Commission for International Adoption
<b>Malta</b>	Edwina	Gouder	Head Malta Central Authority (Adoptions)	Ministry for the Family, Children's Rights and Social Solidarity, Social Care Standards Authority
<b>Malta</b>	Francesca	Muscat Camilleri	Head Regulations and Standards	Ministry for the Family, Children's Rights and Social Solidarity, Social Care Standards Authority
<b>Malta</b>	Denise	Frendo	Legal Officer	Ministry for the Family, Children's Rights and Social Solidarity, Social Care Standards Authority
<b>Mexico</b>	Dulce María	Mejía Cortés	Director General for Legal Representation and Restitution of Rights of Boys, Girls and Adolescents	National System for the Comprehensive Development of the Family

Representing	First Name	Surname	Job Title	Organisation
<b>Mexico</b>	Miguel Angel	Reyes Moncayo	Director for Family Law	Mexican Ministry of Foreign Affairs (SRE), Directorate for Protection of Mexicans Abroad
<b>Mexico</b>	Alejandro	León-Vargas	Second Secretary, Legal Adviser	Embassy of the United Mexican States
<b>Netherlands</b>	Aryan	van Leur	Policy Officer	Ministry of Justice and Security
<b>Peru</b>	Mayda Alejandrina	Ramos Ballón	General Director of Adoptions	Ministry of Women and Vulnerable Populations MIMP, General Directorate of Adoptions
<b>Peru</b>	Nora Soledad	Cisneros Campoverde	Assistant II of the General Directorate of Adoptions	Ministry of Women and Vulnerable Populations MIMP, General Directorate of Adoptions
<b>Philippines</b>	Bernadette	Abejo	Executive Director	Inter-country Adoption Board (ICAB)
<b>Portugal</b>	Eliana	Santos	Jurist	Social Security Institute, Department of Social Development, Childhood and Youth Unit, Portuguese Central Authority for Intercountry Adoption
<b>Sri Lanka</b>	Chandima	Sigera	Commisionner	Department of Probation and Child Care Services
<b>Sri Lanka</b>	Nirmalee	Perera	Probation Officer	Department of Probation and Child Care Services
<b>Switzerland</b>	Joëlle	Schickel-Küng	Co-Head of Unit	Federal Office of Justice, Federal Department of Justice and Police, Private International Law Unit

Representing	First Name	Surname	Job Title	Organisation
<b>United States of America</b>	Marisa	Light	Adoption Division Chief, Monitoring and Oversight	U.S. Department of State, Office of Legal Affairs for Overseas Citizen Services, Bureau of Consular Affairs
<b>United States of America</b>	Carine	Rosalia	Attorney Adviser (Chair of the Working Group)	U.S. Department of State, Office of Legal Affairs for Overseas Citizen Services, Bureau of Consular Affairs
<b>United States of America</b>	Kjersti	Olson	Attorney	U.S. Department of State, Office of Legal Affairs for Overseas Citizen Services, Bureau of Consular Affairs
<b>Viet Nam</b>	Thi Kim Anh	Pham	Deputy Director-General of the Department of Adoption	Ministry of Justice, Department of Adoption
<b>Viet Nam</b>	Tran Anh Tuan	Dang	Deputy Director-General of the Department of Adoption	Ministry of Justice, Department of Adoption
<b>HCCH Members</b>				
Non-Contracting Parties to the 1993 Adoption Convention				
<b>Korea, Republic of</b>	Hwayon	Lee	Judge	Suwon District Court (Seongnam Branch Court)
<b>Non HCCH Members</b>				
Contracting Parties to the 1993 Adoption Convention				
<b>Cabo Verde</b>	Jose Carlos	Correia	President	International Adoption Council (CAI), Office of the Attorney General
<b>Cabo Verde</b>	Catia	Cardoso	Psychologist	International Adoption Council (CAI), Office of the Attorney General
<b>Cabo Verde</b>	Margarida	Lopes Borges Andrade	Social Worker	International Adoption Council (CAI), Office of the Attorney General

Representing	First Name	Surname	Job Title	Organisation
<b>Haïti</b>	Andolphe Elie Ducarmel	Guillaume	Juriste	Institut du Bien-être Social et de Recherches (IBESR)
<b>Togo</b>	Abd-Nafiou	Mamanh	Président du Comité national d'adoption d'enfants au Togo	Ministry of Social Action and National Solidarity, National Committee for the Adoption of Children (CNAET)
<b>Observers</b>				
<b>Intergovernmental Organisations</b>				
<b>United Nations Children's Fund (UNICEF)</b>	Nigel	Cantwell	Senior Consultant	UNICEF
<b>Non-Governmental Organisations</b>				
<b>International Social Service (ISS)</b>	Mia	Dambach	Director International Reference Centre (ISS/IRC)	ISS, International Reference Centre
<b>Intercountry Adoptee Voices (ICAV)</b>	Lynelle	Long	Founder of ICAV	ICAV
<b>Nordic Adoption Council (NAC)</b>	Øystein	Gudim	Director emeritus of <i>Adopsjonsforum</i>	NAC
<b>Permanent Bureau of the HCCH</b>				
	Christophe	Bernasconi	Secretary General	HCCH
	Laura	Martínez-Mora	Secretary	HCCH
	Capucine	Page	Legal Officer	HCCH

Representing	First Name	Surname	Job Title	Organisation
	Yoon	Choi	Judge on Secondment	Seoul Central District Court
	Chandler	Michaels	Intern	HCCH
	Clara	Paul	Intern	HCCH
	Mathilde	Pré纳斯	Senior Administrative Assistant	HCCH

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl]  
**Cc:** [5.1.2e] [1.2]@hcch.net]  
**From:** [5.1.2e]  
**Sent:** Mon 11/16/2020 2:45:54 PM  
**Subject:** RE: 2021 SC - Adoption - NL  
**Received:** Mon 11/16/2020 2:48:35 PM  
[CP RS ENG.docx](#)  
[Stats RS ENG.xlsx](#)  
[Table on costs ENG.docx](#)

Dear [5.1.2e],

I hope this email finds you well. We have not heard from you for a while...

I was wondering if you have sent us the response of the Netherlands to the 2020 Questionnaire??

If I may, we would also be very grateful if you could update the country profile (it's from 2015), the statistics for 2018 and 2019, and the table on costs.

Do not hesitate to contact us if you have questions.

Thanks a lot for your cooperation.

Kind regards,

[5.1.2e]



[5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** donderdag 28 mei 2020 11:18  
**To:** Hague Conference  
**Subject:** 2021 SC - Adoption - NL

Dear all,

Unfortunately I have to inform you that I am not able to return the questionnaire before the deadline of May 29.

Clearly I underestimated the amount of questions that need to be answered by others. I am waiting for their responses and will send you the completed questionnaire asap.

Sorry for any inconvenience.

Kind regards,

[5.1.2e]

With kind regards,

[5.1.2e]

[5.1.2e] Central Authority on International Children's Issues

.....  
**Ministry of Security and Justice**  
**Central Authority on International Children's Issues**  
 Turfmarkt 147 | 2511 DP | The Hague | The Netherlands  
 P.O. Box 20301 | 2500 EH | The Hague | The Netherlands

.....  
**M** +31 (0)6 [5.1.2e]

[5.1.2e]@minjenv.nl

[www.rijksoverheid.nl/venj](http://www.rijksoverheid.nl/venj)

.....  
 Denk aan bescherming van ons milieu voordat u deze e-mail afdrukt.  
 .....

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Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl]  
**From:** [5.1.2e]  
**Sent:** Mon 11/16/2020 4:36:56 PM  
**Subject:** RE: 2021 SC - Adoption - NL  
**Received:** Mon 11/16/2020 4:37:17 PM

Hi [5.1.2e],

buiten verzoek

For the 2021 SC, yes, we will do our best in order that it takes place. However it may be remotely, or if we are lucky enough, it will be in an hybrid format (in person + video conference). We will keep everybody posted.

Thanks a lot for your collaboration...and sorry to ask so many questions!

Take care,

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** maandag 16 november 2020 16:32  
**To:** [5.1.2e]  
**Subject:** RE: 2021 SC - Adoption - NL

Hi [5.1.2e],

buiten verzoek

I am mainly busy with answering questions about how things went during the 50's -80's ☺

But I fully understand your reminder.

Questionnaire is almost finished (just have to fill in some more details).

And I will also look into the other documents and send them in

And my question to you is: you think the SC in 2021 will go on? Or working on alternatives?

Sorry for all the delay in my responses

Have a nice evening!

[5.1.2e]

Dubbele mail; zie document 0024 en de mail daarin van 16 november 2020, 2:45:54 PM. Verschil vanwege probleem met tijdsynchronisatie in het systeem.

**Verzonden:** maandag 16 november 2020 15:46

Dubbele mail; zie document 0024 en de mail daarin van 16 november 2020, 2:45:54 PM. Verschil vanwege probleem met tijdsynchronisatie in het systeem.

**Onderwerp:** RE: 2021 SC - Adoption - NL

Dubbele mail; zie document 0024 en de mail daarin van 16 november 2020, 2:45:54 PM. Verschil vanwege probleem met tijdsynchronisatie in het systeem.

Dubbele mail; zie document 0024 en de mail daarin van 16 november 2020, 2:45:54 PM. Verschil vanwege probleem met tijdsynchronisatie in het systeem.

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl  
**From:** [5.1.2e]  
**Sent:** Wed 12/9/2020 9:41:57 AM  
**Subject:** RE: 20201117 Country profile tbv HCCH website  
**Received:** Wed 12/9/2020 9:42:15 AM

Wonderful....lots of presents.

I hope everything is fine with you \*\*

[5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** woensdag 9 december 2020 10:40  
**To:** [5.1.2e]  
**Subject:** RE: 20201117 Country profile tbv HCCH website

Yes, questionnaire is also following soon ☺

**Van:** [5.1.2e] <[5.1.2e]@hcch.net>

**Verzonden:** woensdag 9 december 2020 10:11

**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Onderwerp:** RE: 20201117 Country profile tbv HCCH website

Great! This is great news. Thanks a lot [5.1.2e].

Any hopes for the questionnaire??? \*\*

[5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Sent:** maandag 7 december 2020 10:09

**To:** [5.1.2e] <[5.1.2e]@hcch.net>

**Subject:** 20201117 Country profile tbv HCCH website

Good morning [5.1.2e],

Please find attached the updated Country Profile of the NL.

Statics will follow shortly!

Best,

[5.1.2e]

---

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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Ministry of Justice and Security

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl]  
**Cc:** [5.1.2e] [5.1.2e]@hcch.net]  
**From:** [5.1.2e]  
**Sent:** Wed 12/9/2020 11:10:00 AM  
**Subject:** RE: statistics HCCH NL 2018 - 2019.xlsx  
**Received:** Wed 12/9/2020 11:10:33 AM

Thanks [5.1.2e] for the nice present.

We will see how we can insert the information below.

Have a nice day too,

[5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ

**Sent:** woensdag 9 december 2020 11:31

**To:** [5.1.2e]

**Subject:** statistics HCCH NL 2018 - 2019.xlsx

Morning [5.1.2e]

Please find attached another present ;)

We did not specify the special needs per country but per continent in percentages. Please see below:

**2018**

Asia: 99 % special needs

America: 71% special needs

Europe: 81% special needs

Africa: 91% special needs

**2019**

Asia: 100% special needs

America: 85% special needs

Europe: 93% special needs

Africa: 98% special needs

Hope his is helpful.

Have a wonderful day!

[5.1.2e]

---

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl]; [5.1.2e] [5.1.2e]@hcch.net]  
**From:** [5.1.2e]  
**Sent:** Mon 1/11/2021 5:04:28 PM  
**Subject:** RE: Commission on ICA  
**Received:** Mon 1/11/2021 5:05:33 PM

Thanks a lot [5.1.2e] for your best wishes and the explanations which help us to understand better the context of the setting of the Commission.

[5.1.2a]

Best regards, [5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** Monday, January 11, 2021 4:53 PM  
**To:** [5.1.2e]; [5.1.2e]  
**Subject:** RE: Commission on ICA

Good afternoon!

All the best for 2021 for you two as well!

There were multiple reasons for us to propose our Minister the establishment of an external commission. There was a lot of media attention with regard to adoption procedures in the past, there were three liability cases against the State and we received several request for disclosure of documents. Obviously all this attention was due to the fact that there were suspicions/allegations of false procedures in the past.

Beginning of February the report will be published.

[5.1.2a]

[5.1.2e]

**Van:** [5.1.2e] <[5.1.2e]@hcch.net>  
**Verzonden:** maandag 11 januari 2021 16:29  
**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>  
**CC:** [5.1.2e] <[5.1.2e]@hcch.net>

**Onderwerp:** Commission on ICA

Hi [5.1.2e],

Happy New Year to start with \*\*.

Did the Dutch CA had any role in discussing or suggesting the need to do establish a Commission on intercountry adoptions?

Thanks, [5.1.2e]

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl  
**From:** [5.1.2e]  
**Sent:** Fri 2/5/2021 9:36:57 AM  
**Subject:** 2020 Questionnaire  
**Received:** Fri 2/5/2021 9:37:57 AM

Dear [5.1.2e],

I hope this email finds you well. I see that the full report of the Joustra Commission will be published next Monday.

I was just checking and I think that we have not received the answer from the Netherlands to the 2020 Questionnaire? If it is the case, I guess that you have been very busy with the Commission. Any idea of when you will be able to send the answer?

Warm regards,

[5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Sent:** woensdag 9 december 2020 10:40

**To:** [5.1.2e] <[5.1.2e]@hcch.net>

**Subject:** RE: 20201117 Country profile tbv HCCH website

Yes, questionnaire is also following soon 😊

---

**Van:** [5.1.2e] <[5.1.2e]@hcch.net>

**Verzonden:** woensdag 9 december 2020 10:11

**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Onderwerp:** RE: 20201117 Country profile tbv HCCH website

Great! This is great news. Thanks a lot [5.1.2e].

Any hopes for the questionnaire??? \*\*

[5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Sent:** maandag 7 december 2020 10:09

**To:** [5.1.2e] <[5.1.2e]@hcch.net>

**Subject:** 20201117 Country profile tbv HCCH website

Good morning [5.1.2e].

Please find attached the updated Country Profile of the NL.

Statics will follow shortly!

Best,

[5.1.2e]

---

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl  
**From:** [5.1.2e]  
**Sent:** Mon 2/8/2021 3:20:10 PM  
**Subject:** RE: Suspension intercountry adoptions  
**Received:** Mon 2/8/2021 3:22:20 PM

Dear [5.1.2e],

Thanks for your email. An impressive and very clear report.

In the official website of the Committee you can also find other materials in English, as well as the interview with [5.1.2e]

<https://www.committeeinvestigatingintercountryadoption.nl/#>

It will be fine to speak later this week. Just let me know when it suits you best.

Best regards, [5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ

**Sent:** Monday, 8 February 2021 16:13

**To:** [5.1.2e]

**Subject:** FW: Suspension intercountry adoptions

Dear [5.1.2e],

Some developments in the NL in the field of intercountry adoption.... Please find the email below which I just sent to the ICAN group.

Is it an idea to have a call later on this week? (coming days are quite hectic as you can imagine)

Best wishes,

[5.1.2e]

**Van:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Verzonden:** maandag 8 februari 2021 16:09

**Aan:** [5.1.2e] <[5.1.2e]@opgroeien.be>; [5.1.2e]@bj.admin.ch; [5.1.2e]@state.gov; [5.1.2e]@BfJ.Bund.de; [5.1.2e]@minvenj.nl'; [5.1.2e]@gencat.cat; [5.1.2e]@madrid.org; [5.1.2e]@opgroeien.be>; [5.1.2e]@bufdir.no; [5.1.2e]@mfof.se; [5.1.2e]@diplomatie.gouv.fr; [5.1.2e]@bufdir.no; [5.1.2e]@basfi.hamburg.de; [5.1.2e]@mscbs.es; [5.1.2e]@mfof.se; [5.1.2e]@ast.dk; [5.1.2e]@AAI.gov.ie; [5.1.2e]@mscbs.es; [5.1.2e]@state.gov; [5.1.2e]@bj.admin.ch; [5.1.2e]@aai.gov.ie; [5.1.2e]@mfof.se; [5.1.2e]@ast.dk; [5.1.2e]@bfj.bund.de

**Onderwerp:** Suspension intercountry adoptions

Dear All,

With this email I would like to inform you about recent developments in the Netherlands regarding intercountry adoption and the work of the independent committee.

In the past years we received several worrying signals about intercountry adoption procedures that took place in the past ('70 – '90's). Therefore the Minister for Legal Protection established an independent committee ("the Committee Investigating Intercountry adoption in the past"). Over the last one and a half year this Committee conducted a thorough investigation about possible illicit practices in the past (1967-1998).

Today, February 8, this Committee presented its report to our Minister. The Committee concluded that in the past illicit practices occurred and the adoption infrastructure was not sufficient to serve the best interest of the children. Despite its' awareness of wrongdoings, the Dutch authorities were negligent in taking necessary measures to prevent illicit practices from happening. The Committee also concluded that until today wrongdoings and illicit practices can take place and the intercountry adoption infrastructure is unable to prevent this from happening. It is therefore that the Committee recommends to consider an alternative, public infrastructure on intercountry adoption. Meanwhile it recommends suspension of all intercountry adoption procedures in the Netherlands. In response to the report, the Minister for legal protection acknowledged the negligence of the Dutch authorities in the past and expressed his regrets towards the adoptees. He also decided to suspend all new applications for intercountry adoption. In the meantime the possibilities for an alternative, public infrastructure on intercountry adoption will be explored. As elections are due, it is for a new Government to take further decisions with regards to intercountry adoption. The Minister decided that all prospective adoptive parents whom are in possession of a so called 'permit in principle' (in which is stated that they are eligible and suitable to adopt in general) have the possibility to proceed with their adoption procedure. The procedure for all new applicants, or for people whom are in the process of receiving a permit in principle, will go on hold.

Please find attached the press statement in English and the link of report of the Committee. On the last pages (page 139) you will find an English summary of the report.

[COIA Rapport DIGITAAL.pdf \(committeeinvestigatingintercountryadoption.nl\)](#)

As you can imagine, it is quite busy now at the (home)office. But please do not hesitate to contact me when having questions.

Best wishes

[5.1.2e]

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e @minjenv.nl]  
**From:** [5.1.2e]  
**Sent:** Thur 3/11/2021 4:34:28 PM  
**Subject:** RE: meeting  
**Received:** Thur 3/11/2021 4:35:02 PM

Hi [5.1.2e]

I'm doing fine, and you?

Yes, the SC has been postponed to 2022. See para. 23 <https://assets.hcch.net/docs/94e2d886-1cbf-4250-b436-5c1899cb942b.pdf>

Yes, it would be good if we meet. When are you available?

Have a nice evening, [5.1.2e]

---

**From:** [5.1.2e] - BD/CBJ/JIZ

**Sent:** Thursday, 11 March 2021 09:28

**To:** [5.1.2e]

**Subject:** meeting

Hi [5.1.2e]

How are you doing? I heard some rumors that the SC will be postponed till next year? Is that correct? I also heard you receive a lot of questions about the developments here at our CA.

I think it's time to meet (virtually 😊) Somewhere next week?

Have a nice day!

[5.1.2e]

---

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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**From:** [5.1.2e] - BD/CBJ/JIZ  
**Required Attendees:** [5.1.2e]; [5.1.2e] - BD/CBJ/JIZ  
**Location:** digital  
**Importance:** Normal  
**Subject:** meeting CA/PB  
**Start Date/Time:** Thur 3/18/2021 10:00:00 AM  
**End Date/Time:** Thur 3/18/2021 11:00:00 AM

Hello [5.1.2e],  
Will this time work for you?  
A also invited my colleague [5.1.2e] for this meeting. Do you work with webex?  
[5.1.2e]

**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl  
**Cc:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl; [5.1.2e] [5.1.2e]@hcch.net  
**From:** [5.1.2e]  
**Sent:** Tue 3/16/2021 9:05:18 AM  
**Subject:** RE: Meeting  
**Received:** Tue 3/16/2021 9:05:47 AM

Thanks [5.1.2e] and [5.1.2e]

See you virtually this Thursday. I have just sent you the invite for Teams. Let me know if you did not receive it.

Warm regards,

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ

**Sent:** dinsdag 16 maart 2021 09:41

**To:** [5.1.2e]

**Cc:** [5.1.2e] - BD/CBJ/JIZ

**Subject:** RE: Meeting

Hello [5.1.2e],

My private email is: [5.1.2e]@hotmail.com

Nice to meet you and your colleague this thursday.

Met vriendelijke groet,

[5.1.2e]

.....  
**Ministerie van Justitie en Veiligheid**  
**Directoraat-Generaal Straffen en Beschermen**  
**Directie Coördinatie Financien, Bedrijfsvoering en Juridische Zaken**  
 Turfmarkt 147 | 2511 DP | Den Haag  
 Postbus 20301 | 2500 EH | Den Haag

T 06 [5.1.2e]

[5.1.2e]@minjenv.nl

[www.rijksoverheid.nl/jenv](http://www.rijksoverheid.nl/jenv)

.....  
**Voor een rechtvaardige en veilige samenleving**  
 .....



**Van:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Verzonden:** maandag 15 maart 2021 12:09

**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Onderwerp:** FW: Meeting

Ha [5.1.2e]

Kan jij mail adres even doorgeven aan Permanent Bureau (gaat denk ik dan om je prive adres omdat we via teams iets moeten doen)

Zie hieronder.

**Van:** [5.1.2e] - BD/CBJ/JIZ

**Verzonden:** maandag 15 maart 2021 12:08

**Aan:** [5.1.2e] <[5.1.2e]@hcch.net>

**Onderwerp:** RE: Meeting

Good question. She must use private email for this meeting. So I have to ask her. But today she is not at office due to family circumstances.

@ [5.1.2e] will you send your email address tot [5.1.2e]?

My private email is [5.1.2e]@gmail.com

Thanks!

[5.1.2e]

**Van:** [5.1.2e] <[5.1.2e]@hcch.net>

**Verzonden:** maandag 15 maart 2021 12:04

**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Onderwerp:** RE: Meeting

Hi, what is the email of your colleague?

[5.1.2e]

**From:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Sent:** vrijdag 12 maart 2021 09:53

**To:** [5.1.2e] <[5.1.2e]@hcch.net>

**Subject:** RE: Meeting

Just send the invite please ☺

**Van:** [5.1.2e] <[5.1.2e]@hcch.net>

**Verzonden:** vrijdag 12 maart 2021 09:46

**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Onderwerp:** RE: Meeting

Not allowed to work with Teams?? Why?? Just curious \*\* We have done most of our Experts' Group with Teams, how would you manage then??

I have never used Facetime with a computer.

May be we can try from our part Webex if you send us an invitation?

**From:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Sent:** Friday, 12 March 2021 09:45

**To:** [5.1.2e] <[5.1.2e]@hcch.net>

**Subject:** RE: Meeting

Haha and we are not allowed to work with teams...

FAcetime?

**Van:** [5.1.2e] <[5.1.2e]@hcch.net>

**Verzonden:** vrijdag 12 maart 2021 09:42

**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**Onderwerp:** Meeting

Good morning,

We don't work with Webex but with Teams. Shall I send you an invite?

I will also ask my colleague [5.1.2e] to join us if that is fine with you.

Warm regards, [5.1.2e]

---

Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

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**To:** [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl; [5.1.2e] - BD/CBJ/JIZ [5.1.2e]@minjenv.nl  
**Cc:** [5.1.2e] [5.1.2e]@hcch.net]  
**From:** [5.1.2e]  
**Sent:** Wed 3/24/2021 1:49:52 PM  
**Subject:** RE: Dutch CA - HCCH  
**Received:** Wed 3/24/2021 1:50:46 PM

Dear [5.1.2e],

Thanks for your email.

Regarding your question. According to the 1993 Adoption Convention "A competent authority which finds that any provision of the Convention has not been respected or that there is a serious risk that it may not be respected, shall immediately inform the Central Authority of its State. This Central Authority shall be responsible for ensuring that appropriate measures are taken" (Art. 33). However, under the Convention there is no obligation to report illicit practice to the PB of the HCCH. Nevertheless, it is a good practice to inform the PB about illicit practices and other issues linked to the implementation of the Convention. This allows the PB to be aware of the challenges on practical operation of the Convention, and include those issues, as appropriate, for discussions in meetings of a relevant Working Group and / or a Special Commission on the practical operation of the Convention. While the PB is not a Court or a Tribunal, it can, within its limited resources, assist States in cooperating together, and if needed, contact relevant States to better identify issue and assist them in discussing how they could prevent and address them.

I hope this helps.

Warm regards,

[5.1.2e]

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**From:** [5.1.2e] - BD/CBJ/JIZ  
**Sent:** woensdag 24 maart 2021 11:07  
**To:** [5.1.2e]; [5.1.2e] - BD/CBJ/JIZ  
**Cc:** [5.1.2e]  
**Subject:** RE: Dutch CA - HCCH

Hi [5.1.2e] and [5.1.2e],

We can always discuss whether our presence is desirable when organizations approach you.

During our talk we also discussed whether we as a CA have an obligation to report illicit practices to the PB. We didn't find any obligation in the Convention articles but I just want to be sure. Can you confirm we do not have an obligation?

Hoping on your swift response.

[5.1.2e]

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**Van:** [5.1.2e] <[5.1.2e]@hcch.net>

**Verzonden:** vrijdag 19 maart 2021 11:21

**Aan:** [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>; [5.1.2e] - BD/CBJ/JIZ <[5.1.2e]@minjenv.nl>

**CC:** [5.1.2e] <[5.1.2e]@hcch.net>

**Onderwerp:** Dutch CA - HCCH

Good morning,

It was a pleasure to speak yesterday with both of you.

As we ran short of time yesterday, we did not get a chance to discuss ways forwards when the Permanent Bureau of the HCCH is contacted by Dutch organisations or bodies regarding the Dutch report.

At the moment, we had a few questions that I think that we can directly reply. However, if there are more in the future, may be it would be useful to have a call where you can also participate? What do you think?

Thanks,

[5.1.2e]

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Dit bericht kan informatie bevatten die niet voor u is bestemd. Indien u niet de geadresseerde bent of dit bericht abusievelijk aan u is toegezonden, wordt u verzocht dat aan de afzender te melden en het bericht te verwijderen. De Staat aanvaardt geen aansprakelijkheid voor schade, van welke aard ook, die verband houdt met risico's verbonden aan het elektronisch verzenden van berichten.

Ministerie van Justitie en Veiligheid

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Ministry of Justice and Security

**To:** [redacted] 5.1.5 [redacted] @hcch.net [redacted] 5.1.5 [redacted] @hcch.net]  
**Cc:** [redacted] 5.1.2e [redacted] 1.2 [redacted] @hcch.net]  
**From:** [redacted] 5.1.2e  
**Sent:** Fri 4/16/2021 3:15:35 PM  
**Subject:** WG Preventing Addressing Illicit Practice ICA: Save the date !  
**Received:** Fri 4/16/2021 3:16:56 PM

Dear experts,

I hope this email finds you well.

Pursuant to the mandate from the 2021 meeting of the Council on General Affairs and Policy (CGAP), the Permanent Bureau, in consultation with [redacted] 5.1.2e is planning a new meeting of the Working Group on Preventing and Addressing Illicit Practices in Intercountry Adoption (WG) to enable further work on the draft Toolkit in preparation of the 2022 Special Commission meeting on the practical operation of the 1993 Adoption Convention. The WG meeting will be held online from **Tuesday 28 until Thursday 30 September 2021**.

The WG will discuss the outstanding issues from its previous meeting in July 2020, in addition to major comments submitted by Members and Contracting Parties to the draft Toolkit. The meeting will follow the same format as the July 2019 meeting of the WG. We kindly ask that you save these dates and note the following:

- The exact duration of the daily meetings and the content of the draft agenda will be dependent on the comments that we receive on the draft Toolkit. Therefore, this will be communicated at a later stage.
- In any case, in order to already provide you with an estimation of timing and length of the daily meetings, we will try to follow as much as possible the schedule that we followed for the July 2019 online meeting which was as follows:

STATE	Time Zone	SESSION 1	SESSION 2	SESSION 3*
<b>Mexico (Mexico City)</b>	CDT			
<b>Peru (Lima)</b>	PET	05:00 – 06:30	07:30 – 09:00	09:30 – 10:30
<b>Canada (Montréal, Ottawa)</b>				
<b>Haiti (Port-au-Prince)</b>	EDT	06:00 – 07:30	08:30 – 10:00	10:30 – 11:30
<b>USA (Washington D.C.)</b>				
<b>Brazil (Brasilia)</b>	BRT			
<b>Chile (Santiago)</b>	CLST	07:00 – 08:30	09:30 – 11:00	11:30 – 12:30
<b>Cabo Verde (Praia)</b>	CVT	09:00 – 10:30	11:30 – 13:00	13:30 – 14:30
<b>Togo (Lomé)</b>	GMT	10:00 – 11:30	12:30 – 14:00	14:30 – 15:30
<b>Ireland (Dublin)</b>	IST			
<b>Portugal (Lisbon)</b>	WEST	11:00 – 12:30	13:30 – 15:00	15:30 – 16:30
<b>Central European Summer Time</b>	CEST	12:00 – 13:30	14:30 – 16:00	16:30 – 17:30
<b>India (New Delhi)</b>				
<b>Sri Lanka (Colombo)</b>	IST	15:30 – 17:00	18:00 – 19:30	20:00 – 21:00
<b>Viet Nam (Hanoi)</b>	ICT	17:00 – 18:30	19:30 – 21:00	21:30 – 22:30
<b>China (Beijing)</b>	CST			
<b>Philippines (Manila)</b>	PHST	18:00 – 19:30	20:30 – 22:00	22:30 – 23:30
<b>Republic of Korea (Seoul)</b>	KST	19:00 – 20:30	21:30 – 23:00	23:30 – 00:30

\* Session 3 will only be scheduled if needed.

In order to facilitate the preparation of the upcoming meeting, please **confirm your participation** before 1 September 2021 by e-mail to the PB at < [secretariat@hcch.net](mailto:secretariat@hcch.net) >. Members and Contracting Parties are kindly requested to designate, if at all possible, the same expert(s) who participated in previous meetings.

Please do not hesitate to contact us if you have any questions or suggestions.

Best regards,

5.1.2e



5.1.2e

To members of the WG on Preventing and Addressing Illicit Practices in Intercountry Adoption